Message Text

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PAGE 01 NEW DE 03035 01 OF 04 241334Z ACTION AID-59

INFO OCT-01 NEA-10 ISO-00 IGA-02 EB-08 L-03 H-01 SS-15 SP-02 COME-00 TRSE-00 OPIC-03 AGRE-00 OMB-01 CIAE-00 DODE-00 /105 W

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P 241232Z FEB 78 FM AMEMBASSY NEW DELHI TO SECSTATE WASHDC PRIORITY 9754

LIMITED OFFICIAL USE SECTION 1 OF 4 NEW DELHI 3035

E.O. 11652: N/A TAGS: EAID, IN

SUBJECT: MEETING WITH HOUSE APPROPRIATIONS SUBCOMMITTEE

REF: STATE 043392

1. THE FOLLOWING ARE OUR COMMENTS TO QUESTIONS POSED IN REFTEL. ANSWERS ARE KEYED TO PARA NUMBERS IN THAT MESSAGE.

PARA 2.C. ANSWER TRANSMITTED SEPTEL (DELHI 2949).

PARA 2. D. THE INTENT OF THE REQUEST BY THE GOI TO USE U.S. OWNED RUPEES WAS NOT TO BUILD "OTHER BIG CITY HOSPITALS". THEY WANTED TO ASSIST HOSPITALS, CLINICS AND MEDICAL COLLEGES TO DO A BETTER JOB IN MEETING THE NEEDS OF POOR PATIENTS. THE GOI NATIONAL HEALTH PLAN STRESSES THE NEED FOR ITS INSTITUTIONS TO DEVELOP PROGRAMS TO EXPAND AND IMPROVE THEIR OUTREACH CAPABILITY INTO THE RURAL AREAS. WE EXPECT TO NEGOTIATE THE CRITERIA FOR THE USE OF THESE FUNDS AND FORESEE NO PROBLEM WITH THE GOI IN REQUIRING THAT THE UTILIZATION OF THE MAJOR PORTION OF THE RUPEES BE DIRECTED TO HELPING POOR PATIENTS IN THE RURAL AREAS.

PARA 2.E. WE CONTINUE TO BELIEVE THAT RURAL ELECTRIFICATION IS AN EXCELLENT PROJECT FOR OUR BILATERAL AID PROGRAM IN INDIA FOR ALL THE REASONS WE HAVE CITED IN THE PAST, REINFORCED RELIMITED OFFICIAL USE

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PAGE 02 NEW DE 03035 01 OF 04 241334Z

CENTLY BY FACT GOI PLACES POWER AND IRRIGATION AS HIGHEST PRIORITY IN ITS EFFORT TO ADVANCE RURAL DEVELOPMENT. HOWEVER, IF AID BELIEVES THAT RURAL ELECTRIFICATION IS NOT PRESENTLY ACCEPTABLE TO THE CONGRESS, WE NOTE A POSSIBLE ALTERNATIVE LISTED IN THE COMMENT IS A LOAN FOR FERTILIZER IMPORTS. AS AID/W IS AWARE, A COMMODITY IMPORT LOAN WAS THE GOI'S FIRST PREFERENCE FOR FOR ASSISTANCE FROM US, BUT AS EXPLAINED THEN, THIS WOULD NOT MEET

AID CRITERIA. IF AID/W NOW BELIEVES THIS IS A FEASIBLE OPTION, THE MISSION WOULD SUPPORT A FERTILIZER LOAN.

ANOTHER ALTERNATIVE IS IRRIGATION. WE SUGGEST THAT THE FY1979 PROGRAM OF DOLS 90 MILLION CONCENTRATE IN IRRIGATION. THIS WOULD REPRESENT A DIRECT RESPONSE TO THE GOI'S MOST IMPORTANT ECONOMIC PRIORITIES (POWER AND IRRIGATION), AS REPORTED IN DELHI 1876 ON AID ADMINISTRATOR GILLIGAN'S VISIT TO DELHI. AID LOANS FOR THIS AMOUNT MIGHT BEST BE PROJECTS FUNNELED THROUGH THE AGRICULTURAL REFINANCE AND DEVELOPMENT CORPORATION (ARDC) TO THE GREATEST DEGREE POSSIBLE BECAUSE IT WILL REACH THE SMALL FARMER THROUGH MINOR IRRIGATION PROGRAMS.

GRAIN STORAGE REMAINS A GOOD PROJECT. HOWEVER, WE AGREE WITH THE GOI THAT BECAUSE OF LOCAL ADMINISTRATIVE CONSTRAINTS, IN THIS AREA A START IN FY1980 WOULD BE DISTINCTLY PREFERABLE.

PARA 4.1.A. ANSWERS TO THIS QUESTION NOW, WHICH MUST BE BASED ON THE PRESENT 1977-78 BUDGET, ESSENTIALLY A CARRYOVER FROM THE PREVIOUS GOVT, MUST BE UNDERSTOOD TO BE INADEQUATE AND POSSIBLY MISLEADING. WE SHALL HAVE A BETTER SENSE OF JANATA ECONOMIC PRIORITIES WHEN ITS FIRST COMPLETE BUDGET (FOR 1978-79) IS PRESENTED TO PARLIAMENT ON FEBRUARY 28. A DESCRIPTION AND -ANALYSIS OF THE LATTER WILL BE PROVIDED AS SOON AS POSSIBLE THEREAFTER.

FOR NOW, THE COMMITMENT OF THE CURRENT GOVT TO HELPING ITS POOR LIMITED OFFICIAL USE

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PAGE 03 NEW DE 03035 01 OF 04 241334Z

MUST BE JUDGED LARGELY ON ITS ECONOMIC AND INDUSTRIAL POLICY STATEMENTS, THE ALWXANDER COMMITTEE REPORT ON EXPORT/IMPORT POLICY, AND VARIOUS STATEMENTS BY THE POLITICAL LEADERSHIP. FOR EXAMPLE, HIGH OFFICIALS HAVE PUBLICLY ANNOUNCED (AND CONFIRMED PRIVATELY) AN INTENT TO INCREASE THE AMOUNT OF IRRIGATED LAND B 17 MILLION HECTARES AND TO DOUBLE POWER GENERATION IN THE NEXT FIVE YEARS. THE GOI HAS ALSO SET UP A COMMISSION TO STUDY WAGE AND PRICE LEVELS AND RECOMMEND AN INCOMES

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PAGE 01 NEW DE 03035 02 OF 04 241422Z ACTION AID-59 INFO OCT-01 NEA-10 ISO-00 IGA-02 EB-08 L-03 H-01 SS-15 SP-02 COME-00 TRSE-00 OPIC-03 AGRE-00 OMB-01 CIAE-00 DODE-00 /105 W

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P 241232Z FEB 78 FM AMEMBASSY NEW DELHI TO SECSTATE WASHDC PRIORITY 9755

LIMITED OFFICIAL USE SECTION 2 OF 4 NEW DELHI 3035

REF: STATE 043392

POLICY IN AN ATTEMPT TO REDUCE INCOME DISPARITIES BETWEEN INCOME GROUPS AND BETWEEN REGIONS.

PARAS. 4.1.B AND C. IN RECENT YEARS, ALTHOUGH MILITARY EXPENDITURES HAVE INCREASED, THEY HAVE REMAINED RELATIVELY CONSTANT AT APPROXIMATELY 3.5 PERCENT OF GNP. AT THE SAME TIME MILITARY SPENDING AS A PERCENTAGE OF TOTAL CENTRAL GOVT EXPENDITURES HAS DECLINED, AS THE FOLLOWING TABLE SHOWS. (ALL FIGURES IN TABLES ARE IN DOLLARS MILLION CONVERTED AT RS. 8.50 EQUALS DOLS 1.) PROPORTIONATELY MORE FUNDS HAVE THEREFORE BEEN AVAILABLE FOR DEVELOPMENT PURPOSES IN THE PAST TWO YEARS.

1976-77 1977-78
BUDGET REVISED BUDGET

DEFENSE 2,993 3,077 3,237

PERCENT OF

TOTAL EXPENDITURE 19.6 18.4 17.7 PERCENT OF GNP 3.4 3.5 3.4

CONSIDERATION IS NOW BEING GIVEN TO THE PURCHASE OF DEEP PENETRATION STRIKE AIRCRAFT AS REPLACEMTNS FOR SOME OF INDIA'S LIMITED OFFICIAL USE

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PAGE 02 NEW DE 03035 02 OF 04 241422Z

OUTDATED MILITARY AIRCRAFT. HOWEVER, IF, AS IS PROBABLY, SUCH AIRCRAFT ARE PURCHASED, ESPENDITURES ARE EXPECTED TO BE SPREAD OUT OVER MANY YEARS AND, ACCORDING TO PRESS REPORTS, SHOULD NOT AFFECT THE RELATIVELY LOW PROPORTION OF FUNDS THAT INDIA DEVOTES TO ITS DEFENSE EFFORT.

PARA 4.1.D. THE FOLLOWING FIGURES ARE EXPENDITURES OF THE DEPARTMENT OF HEAVY INDUSTRIES IN THE MINISTRY OF INDUSTRY:

1976-77 REVISED 1977-78 BUDGET

HEAVY INDUSTRIES 104 142 145

PERCENT OF TOTAL

EXPENDITURE 0.7 0.8 0.8

PERCENT OF GNP 0.1 0.2 0.2

THE GOI HAS INDICATED THAT IT WILL PLACE LESS EMPHASIS ON HEAVY INDUSTRY, PARTICULARLY CAPITAL INTENSIVE PLANTS (SUCH AS PETROCHEMICALS). HOWEVER, INCREASED PUBLIC SEKTOR INVESTMENT IS CONTEMPLATED FOR POWER GENERATORS, ALUMINUM, MAJOR ENGINEERING INDUSTRIES (E.G; STRUCTURAL MATERIALS) AND, TO A LESSER EXTENT, STEEL. THE GOI HOPES TO WORK OUT PRODUCTION SHARING ARRANGEMENTS IN SOME CASES (E.G; AN ALUMINA SMELTER WITH IRAN OR POSSIBLY THE SOVIET UNION), AS A WAY OF REDUCING THEIR OWN INVESTMENTS. ANOTHER INDICATION OF THE GOI DE-EMPHASIS ON HEAVY INDUSTRY INVESTMENT IS THE FACT THAT THE SOVIET UNION, WHICH IN THE PAST HAS FOCUSED ITS AID TO INDIA ON HEAVY INDUSTRY, DOES NOT NOW HAVE ANY NEW AID PROJECTS UNDER DISCUSSION WITH INDIA.

IN THE FOLLOWING ESTIMATE OF RECENT INFRASTRUCTURE EXPENDITURES, WE HAVE HAD TO GROUP VARIOUS COMPONENTS SOMEWHAT ARBITRARILY. THERE IS SOME OVERLAPPING WITH OTHER TABLES, PARTICULARLY IN THE CATEGORY OF IRRIGATION AND POWER.

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PAGE 03 NEW DE 03035 02 OF 04 241422Z

1976-77 1977-78

BUDGET REVISED BUDGET

INFRASTRUCTURE 902 851 1,048

TRANSPORT AND

COMMUNICATION 293 276 292

RAILWAYS 306 305 359

POSTS AND

TELEGRAPH 16 20 49

IRRIGATION AND

POWER 287 250 348

PERCENT OF TOTAL

EXPENDITURE 5.9 5.1 5.8 PERCENT OF GNP 1.0 1.0 1.1

PARA 4.1E. BUDGETED NUCLEAR EXPENDITURES BY THE CENTRAL GOVT ARE AS FOLLOWS:

1976-77 1977-78

BUDGET REVISED BUDGET

NUCLEAR 266 251 272

ATOMIC ENERGY

R&D 155 149 164

NUCLEAR POWER

PROJECTS 111 102 108

PERCENT OF TOTAL

EXPENDITURES 1.7 1.5 1.5 PERCENT OF GNP 0.3 0.3 0.3 0.3

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PAGE 01 NEW DE 03035 03 OF 04 241439Z ACTION AID-59

INFO OCT-01 NEA-10 ISO-00 IGA-02 EB-08 L-03 H-01 SS-15 SP-02 COME-00 TRSE-00 OPIC-03 AGRE-00 OMB-01 CIAE-00 DODE-00 /105 W

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P 241232Z FEB 78 FM AMEMBASSY NEW DELHI TO SECSTATE WASHDC PRIORITY 9756

LIMITED OFFICIAL USE SECTION 3 OF 4 NEW DELHI 3035

REF: STATE 043392

THE GOI IS COMMITTED TO PUTTING VERY HIGH PRIORITY
ON AGRICULTURAL AND RURAL DEVELOPMENT. THIS SHOULD BE REFLECTED
AND RURAL DEVELOPMENT. THIS SHOULD BE REFLECTED IN THE 1978-79
ANNUAL PLAN TO BE PUBLISHED NEXT MONTH. THE ANNOUNCED GOAL IS
TO HAVE 40 PERCENT OF DEVELOPMENTAL SPENDING DEVOTED TO THE
AGRICULTURAL SECTOR. HOWEVER, MOST PUBLIC EXPPENDITURES IN THE
AGRICULTURE SECTOR ARE THE RESPONSIBILITIES OF THE STATES
AND THEREFORE NOT REFLECTED IN THE CENTRAL GOVT FIGURES.
ALSO, ALMOST ALL FARMING IS IN THE PRIVATE SECTOR, MEANING THAT
MOST INVESTMENT IN AGRICULTURE IS MADE BY INDIVIDUALS WHICH
AGAIN IS NOT REFLECTED IN GOVT BUDGETS OR ANNUAL PLANS.

BELOW WE LIST THE CENTRAL GOVT SPENDING ON AGRICULTURE AND ALLIED PROGRAMS (THE LATTER FOUR CATEGORIES). HOWEVER, FOR THE REASONS CITED ABOVE, THEY DO NOT ACCURATELY REFLECT GOVT INVESTMENT IN THE AGRICULTURE SECTOR.

1976-77 1977-78
BUDGET REVISED BUDGET

AGRICULTURE AND ALLIED
ACTIVITIES 831 1,400 1,095
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PAGE 02 NEW DE 03035 03 OF 04 241439Z

AGRICULTURE 178 348 32(&)

DEPT OF FOOD 466 855 739

RURAL DEVELOPMENT 94 101 202

AGRICULTURAL RESEARCH 54 54 66

DEPT OF IRRIGATION 39 42 55

PERCENT OF TOTAL

EXPENDITURES 5.4 8.4 6.0

PERCENT OF GNP 0.9 1.6 1.1

(&) THIS FIGURE IS A NET EXPENDITURE AFTER DEDUCTING RECEIPTS OF ALMOST DOLS 300 MILLION FOR TRANSFER OF FOODGRAINS TO FOOD CORPORATION OF INDIA.

PARA 4.2. ALTHOUGH WE ARE NOT WARE OF THE NYT EDITORIAL NOTED IN REFTEL, WE DISAGREE WITH THE NOTION THAT THE WEALTHY OF INDIA ARE ANY LESS CONCERNED ABOUT THE PLIGHT OF THE POOR THAN THE WEALTHY OF ANY OTHER COUNTRY, INCLUDING OUR OWN. IN FACT, THERE IS A TRADITION IN INDIA OF CHARITABLE FUNDS, TO-GETHER WITH HUMANITARIAN ASSISTANCE AND SERVICES TO THE POOR. ALTHOUGH SOCIAL TRADITIONS AND STRUCTURE (E.G; THE CASTE SYSTEM) MAY BE SUBSTANTIAL BARRIERS TO A MORE EQUITABLE DISTRIBUTION OF INCOME AND WEALTH, THEY DO NOT PRECLUDE SUCH EXPRESSIONS OF CONCERN-- INCLUDING VOLUNTARY SUPPORT OF SCHOOLS, WELFARE CENTERS, HOSPITALS, ETC. EVEN BIGH BUSINESS HOUSES HAVE A TRADITION OF BEING INVOLVED IN BOTH ELEMOSYNARY ACTIVITY AND SUBSTANTIVE ECONOMIC DEVELOPMENT PROJECTS, PARTICULARLY IN RURAL AREAS. BUSINESS FIRMS IN THE BOMBAY AREA, SUCH AS THE TATAS, ARE IN THE FOREFRONT OF THIS MOVEMENT.

PARA 4.3.A. ALTHOUGH WE ARE AWARE THAT GROWTH HAS NOT BEEN AS RAPID AS WE WOULD LIKE TO SEE IT, AND FUNDAMENTAL ECONOMIC AND SOCIAL PROBLEMS PERSIST, WE BELIEVE THERE ARE SPECIFIC SUCCESS LIMITED OFFICIAL USE

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PAGE 03 NEW DE 03035 03 OF 04 241439Z

STORIES TO WHICH WE CAN POINT TO ILLUSTRATE THAT PROGRESS HAS BEEN MADE. THE AGRICULTURE UNIVERSITY SYSTEM, FERTILIZER PRODUCTION AND DISTRIBUTION IN THE COOPERATIVE SECTOR, A WIDE VARIETY OF TECHNICAL AND RESEARCH INSTITUTIONS, THE GENESIS OF THEIR RURAL ELECTRIFICATION SYSTEM, ARE EXAMPLES OF PROGRESS TO WHICH USAID HAS MADE SIGNIFICANT, SUCCESSFUL INPUTS IN THE PAST. IN ADDITION, GOI ESTIMATES SHOW THAT OVER THE PAST TWSCNTY YEARS AVERAGE LIFE EXPECTANCY HAS INCREASED FROM 32 TO 51 YEARS, THE INFANT MORTALITY RATE HAS DECLINED FROM 140 TO 122 PER THOUSAND, THE POPULATION GROWTH RATE HAS DECLINED FROM 2.4 TO 2.0 PERCENT, THE PROPORTION OF CHILDREN ENROLLED IN PRIMARY SCHOOLS HAS INCREASED FROM 20 TO 65 PERCENT, AND THE LONG TERM GROWTH TREND IN FOODGRAIN PRODUCTION HAS MANAGED TO EXCEED SOMEWHAT POPULATION GROWTH.

WE BELIEVE THERE IS HOPE FOR THE FUTURE, ALTHOUGH INDIA'S ABILITY TO MOBILIZE HER SUBSTANTIAL RESOURCES TO OVERCOME

THE MASSIVE PROBLEM OF POVERTY IS BY NO MEANS ASSURED. IT IS UNDOUBTEDLY A MATTER OF DECADES, IN WHICH WE AGREE, AND THE INDIANS FULLY ACKNOWLEDGE, THAT THE MAJOR COMMITMENT MUST BE THEIRS. WE BELIEVE THE U.S. AND OTHER DONORS CAN AND SHOULD ENCOURAGE INDIAN EFFORTS WHERE WE CAN BE HELPFUL TO INCREASE THEIR CHANCES FOR SUCCESS

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PAGE 01 NEW DE 03035 04 OF 04 241512Z ACTION AID-59

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P 241232Z FEB 78 FM AMEMBASSY NEW DELHI TO SECSTATE WASHDC PRIORITY 9757

LIMITED OFFICIAL USE SECTION 4 OF 4 NEW DELHI 3035

REF: STATE 043392

PARA 4.6.A. PROJECTED LEVELS OF US AID TO INDIA FOR FY78 ARE DOLS 60 MILLION AND FOR FY79, DOLS 90 MILLION. A LONGER TERM STRATEGY TEAM IS EXPECTED TO ARRIVE IN INDIA SOON WHICH WILL DEVELOP, AMONG OTHER THINGS, RECOMMENDATIONS FOR AID LEVELS THROUGH 1983. WITHOUT THE BENEFIT OF THAT STUDY, WE BELIEVE THAT A REASONABLE PROGRESSION OF AID TO INDIA MIGHT LEAD TO A MAXIMUM OF DOLS 200-250 MILLION BY THE END OF THAT PERIOD.

PARA 4.7.A. THE STAFF LEVEL SET FOR FY1978 IS 10 AMERICANS, (AND WE WILL BE ADDING TO THAT NUMBER SLIGHTLY IN FY1979.
BEYOND THAT TIME, MUCH WILL DEPEND ON THE TYPE OF PROGRAM RECOMMENDED BY THE STUDY TEAM FOR THE NEXT FIVE YEARS. OUR OBJECTIVE IN THE STAFFING OF THE AID MISSION TO INDIA IS TO MAINTAIN A SMALL RESIDENT STAFF, WITH TDY GROUPS DESPATCHED HERE AS NEEDED, FOR SPECIFIC PURPOSES AND LIMITED PERIODS OF TIME. THAT SYSTEM OF STAFFING IS EMPLOYED SUCCESSFULLY BY THE WORLD BANK, THE U.K; CANADA, FRG AND OTHER BILATERAL DONORS. IT AVOIDS THE NATURAL IRRITANTS OF A LARGE PRESENCE, AND IS FAR LESS COSTLY. WE HAVE DEVELOPED A COMPARISON BETWEEN THE AVERAGE COST OF A RESIDENT AMERICAN (DOLS 121,335) AND THE COST OF FOUR MONTH-LONG TDY TRIPS OVER TWO YEARS FOR THE SAME HYPOETHETICAL PERSON (DOLS

19,707). IF THE PROGRAM CONTENT CAN BE LIMITED TO TWO OR THREE LIMITED OFFICIAL USE

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PAGE 02 NEW DE 03035 04 OF 04 241512Z

PROJECTS ANNUALLY, AS WE HOPE, THEN WE SEE THE NEED FOR ONLY TWO OR THREE ADDITIONAL PEOPLE BEYOND FY79. SHOULD THE HIGHEST PROJECTED LEVEL OF AID BE REACHED (DOLS 200-250 MILLION), IT MIGHT NOT BE NECESSARY TO HAVE MORE THAN 20 AMERICANS TO IMPLEMENT OUR AID PROGRAM TO INDIA.

PARA 4.7.B. AT A (MAXIMUM) LEFEL OF 20 AMERICANS AND 55 LOCAL EMPLOYEES, THE OPERATIONAL COST WOULD BE ABOUT DOLS 2 MILLION.

PARA 4.7.C. SEE DELHI 2674

PARA 4.8.A. THE SIZE OF THE DEBT INDIA OWES TO THE US CURRENTLY TOTALS DOLS 3.5 BILLION. INDIA'S TOTAL EXTERNAL DEBT IS AN ESTIMATED DOLS 11.7 BILLION.

PARA 4.8.B. INDIA IS CLEARLY APABLE OF PAYING BACK DOLLAR LOANS MADE BY THE U.S. INDIA'S PAST RECORD OF DEBT REPAYMENT HAS BEEN IMPECCABLE. THE GOI OBVIOUSLY WISHES TOMAINTAIN ITS VERY GOOD CREDIT RATING IN INTERNATIONAL FINANCIAL MARKETS. FURTHER, INDIA'S ANNUAL DEBT SERVICE, NOW RUNNING AROUND DOLS 860 MILLION, IS MANAGEABLE IN THE CONTEXT OF THE COUNTRY'S GROWING EXPORT AND FOREIGN EXCHANGE RESERVES. DEBT SERVICE PAYMENTS ARE NOW ONLY ABOUT 13 PERCENT OF EXPORT EARNINGS. ALL FUTURE LOANS WILL BE REPAID IN DOLLARS AS LOANS ARE NO LONGER MADE IN RUPEES.

PARA 4.8.C. AS OF DECEMBER 31, 1977, US HOLDINGS OF RUPEES WERE RS. 6.8 BILLION (DOLS 800MILLION AT RS. 8.50 EQUALS DOLS 1). THESE RUPEES ARE STEADILY DECREASING THROUGH PLANNED EXPENDITURES ON ESTABLISHED USES. IN RECENT YEARS NET EXPENDITURES OF US HELD RUPEES HAVE AVERAGED AROUND RS. 450 MILLION PER YEAR.

PRA 4.8.D. WHETHER OR NOT THE INDIANS WILL RESENT A RESUMED BILATERAL AID PROGRAM DEPENDS IN LARGE PART ON THE TYPE OF LIMITED OFFICIAL USE

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PAGE 03 NEW DE 03035 04 OF 04 241512Z

PROGRAM WE HAVE HERE. IF WE FOLLOW THE GENERAL STRATEGY WE HOPE TO PURSUE (CONFORMITY WITH GOI PRIORITIES, USE OF INDIAN INSTITUTIONS AND MANPOWER, A FEW PROJECTS, SMALL U.S. STAFF), THERE SHOULD BE A MINIMUM OF FRICTION. INSTEAD OF BEING AN INTRUSIVE PRESENIW OUR AID PROGRAM COULD BE A FRUITFUL AND COOPERATIVE ENTERPRISE IN THE ECONOMIC DEVELOPMENT OF INDIA.

PARA 4.9. THE COMMITTEE IS OBVIOUSLY AWARE OF THE SETBACK TO

INDIA'S POPULATION PROGRAM CAUSED BY THE "BACKLASH" AGAINST THE COERCIVE MEASURES EMPLOYED IN PARTS OF INDIA DURING THE EMERGENCY. IN THESE CIRCUMSTANCES WE DO NOT BELIEVE IT WOULD BE WISE FOR THE USG TO INITIATE DIRECT ASSISTANCE DESIGNED TO STIMULATE FAMILY PLANNING, NOR DO WE BELIEVE THAT THE GOI WOULD BE RECEPTIVE TO A USG-FUNDED POPULATION PROJECT. HOWEVER, THE PRESENT GOVT HAS RECENTLY SHOWN RENEWED AWARENESS OF THE SERIOUS DIMENSIONS OF THE POPULATION GROWTH PROBLEM. IT NOW APPEARS TO BE MORE WILLING TO EMPHASIZE FAMILY PLANNING MEASUREW. THE CENTRAL AND STATE HEALTH MINISTERS RECENTLY AGREED TO REESTABLISH TARGETS (CALLED BY ANOTHER NAME), DESPITE THE FACT THAT THE EXISTENCE OF NUMERICAL TARGETS HAD BEEN A PARTICULAR FOCUS FOR CRITICISM DURING THE LAST DAYS OF THE EMERGENCY.

THE HEALTH MINISTER- PREVIOUSLY AMBIVALENT ON THE FAMILY PLANNING PROGRAM - MADE A STRONG STATEMENT TO THIS MEETING IN FAVOR OF REVIVING IT. THE PRESIDENT OF INDIA ALSO SPECIFICALLY MENTIONED THE IMPORTANCE OF REVIVING THE FAMILY PLANNING PROGRAM-

PLANNING PROGRAM - MADE A STRONG STATEMENT TO THIS MEETING IN FAVOR OF REVIVING IT. THE PRESIDENT OF INDIA ALSO SPECIFICALLY MENTIONED THE IMPORTANCE OF REVIVING THE FAMILY PLANNING PROGRAM-WITHOUT USING THE EUPHEMISM "FAMILY WELFARE" - IN HIS OPENING SPEECH TO THE BUDGET SESSION OF PARLIAMENT, A STATEMENT PREPARED BY THE CABINET. SUCH INSTANCES OF HIGH-LEVEL ATTENTION CANNOT BE REGARDED AS A MAGIC CURE BY ANY MEANS. CLEARLY, AN EFFECTIVE PROGRAM WILL REQUIRE MUCH EFFORT, SUSTAINED FOLLOW-UP BY OFFICIALS AT ALL LEVELS, AND TIME. BUT WE ARE ENCOURAGED BY THESE SIGNS THAT THE GOVT IS ONCE AGAIN TAKING THE PROBLEM SERIOUSLY.

THE EMPHASIS BEING GIVEN BY THE PRESENT GOVT TO IMPROVED COMMUNITY-LEVEL HEALTH DELIVERY MAY IN THE LONG RUN BE THE KEY TO EFFECTIVE, BROAD SCALE FAMILY PLANNING ADVANCES. WHILE THE COMMUNITY LIMITED OFFICIAL USE

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PAGE 04 NEW DE 03035 04 OF 04 241512Z

HEALTH WORKER SCHEME, FORMALLY LAUNCHED LAST OCTOBER, HAS AND WILL HAVE MANY PROBLEMS AND PITFALLS BEFORE IT IS FULLY OPERATIONAL, WE BELIEVE THAT IT IS A MOVE IN THE RIFHT DIRECTION GOHEEN

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